

**STAFF REPORT**

**TO: HONORABLE MAYOR AND CITY COUNCIL**  
**FROM: GREG RAY, PUBLIC WORKS DIRECTOR/CITY ENGINEER**  
**SUBJECT: IDENTIFICATION OF STREETS FOR 2017 STREET REHABILITATION AND REPAIR PROJECT**

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**BACKGROUND**

In 2014, voters approved Measure K-14 which provides up to \$48 million in bond funds for repair of residential streets over the next 25 years. City Council approved the first \$5 million bond issue in 2015 and an additional \$8 million in 2016. Construction on the first phase of Measure K-14 projects began in September 2015 and was completed in December 2015 with reconstruction of six city blocks. Construction on the second phase began in February 2016 and is now complete with reconstruction of 18 city blocks. The third phase of work began in August 2016 and is also complete with localized repairs followed by slurry seals on 60 city blocks.

Altogether, the first three phases of Measure K-14 work have provided maintenance and repair of 84 city blocks or approximately seven (7) miles of roadway which represents about 20% of all local city streets. Other important infrastructure improvements addressed during construction included repair and replacement of water mains, construction of sidewalks and upgraded corner ramps in compliance with the Americans with Disabilities Act. The City also partnered with a number of property owners who elected to upgrade their properties. Private property owners provided funding for the construction of concrete curb, gutter and sidewalk on their property frontages with construction and inspection performed by the City's contractor and consultant team

Following the Council's approval of an engineering design contract on September 19, 2016, the City is currently designing the next phase of street improvements which includes the streets identified in Table 1 below. Attachment 1 is a map showing all work that has been completed or is currently in design throughout the city.

**Table 1. Streets Included in CIP 2295-4**

Street Name	Section
3 <sup>rd</sup> Street	Long Branch Avenue to Northern City Limit
Long Branch Avenue	South 3 <sup>rd</sup> Street to South 10 <sup>th</sup> Street
Mentone Avenue	South 4 <sup>th</sup> Street to Eastern City Limit
Newport Avenue	Front Street to Eastern City Limit
North 16 <sup>th</sup> Street	West Grand Avenue to Atlantic City Avenue
South 8 <sup>th</sup> Street	West Grand Avenue to Farroll Road

**APPROVED FOR FORWARDING**



**Matthew Bronson  
CITY MANAGER**

**Please Review for the Possibility of a Potential Conflict of Interest:**

- None Identified by Staff
- Shoals
- Lee
- Bright
- Nicolls
- Shah

**Meeting Date: October 17, 2016**

**Agenda Item No. 12**

Street Name	Section
South 13 <sup>th</sup> Street	West Grand Avenue to Farroll Road
Stinson Court	In its entirety

Previous direction from Council regarding selection of streets to be improved has been to use a blended approach to identify high priority streets and fully deteriorated streets for maintenance or rehabilitation in addition to those identified by the City’s pavement management system software. The blended approach to date has dedicated approximately 30% of the available funding to community priorities, 10% to maintenance as identified by the system software and 60% to rehabilitation of streets identified by the City’s software as reaching critical condition. Council has provided further direction to staff to complete entire streets as opposed to individual blocks, to reduce the width of wide streets under certain conditions, and to partner with residents to complete lot frontage improvements when possible.

Based on preliminary estimates, CIP 2295-4 which is currently in design will expend \$6.2 million of the \$8 million bond issued in 2016. As design continues, the estimate will be further refined, but it is likely there will be \$1.8 million available for design and additional street rehabilitation as part of the 2016 street improvements. Staff will return to the Council with more information and potential options for this available funding.

**DISCUSSION**

With this next phase of street improvements now under design, staff is seeking initial Council direction on the selection of streets for the next bond issue in 2017. As shown on Attachment 1, the work from previous bond issues has improved streets in various locations throughout the city. Staff has identified the following options to assist Council in providing direction on the next list of streets to improve as the Measure K-14 repairs continue to move forward. Street selection options could involve:

- High priority streets identified by Council
- Areas of special focus identified by Council
- Orderly infill of a network of North/South and East/West Streets (for example, Council could decide to focus on every other North/South street and every other East/West street)
- Dividing the City into districts and providing focused improvements within one or more districts at a time
- Selecting streets that have reached a Critical point based on the Pavement Condition Index using the City’s pavement management software

Once Council has provided direction, staff can proceed to develop future improvements for the 2017 bond issue and factor in other considerations, such as water and sewer upgrades, sidewalk infill, bike and pedestrian safety improvements and available funding. Staff will return to the Council in early 2017 with a proposed list of improvements for Council approval.

Council has also expressed interest in developing alternative methods of consultant selection for design of street and other capital improvement projects. Currently, City staff develops Requests for Proposals (RFPs), advertises to consulting firms, receives and evaluates proposals, ranks them, and then provides a proposed selection to Council for award of contract. This approach has the advantage of allowing staff to develop project-specific scopes of work and to evaluate each firm’s experience and qualifications in relation to the type of project being developed. It is typical for firms to propose with a team of sub-consultants that possess unique

design capabilities and experience. As a result, the prime consultant can develop a specialized team ideally suited to the project and manage the sub-consultants and reduces staff resources associated with project management and administration. However, this approach has the disadvantage of being time consuming with a typical process taking as much as three months to complete. It is ideally suited to larger and more complex projects that include unique components requiring specialized skills.

There are other consultant-selection alternatives that Council may want to consider. The first is requesting proposals from a qualified list of firms. Staff recently developed a qualified list of consultants for street design projects to allow staff to directly request proposals from the list and reduce the time required for consultant selection. In a broader version, staff could develop a list of qualified consulting firms for each major type of project or specialty based on a master RFP process and then request simplified proposals from firms on the list for each project. This alternative eliminates advertising for separate RFPs and eliminates each firm having to develop project specific Statements of Qualifications for each project. As a result, firms would reduce their proposal costs while staff would still be able to evaluate firms based on a simplified proposal, the proposed project team, and the firm's project understanding. This process is less time consuming and can normally be completed in one month. It is typical to develop a list and select only from that list for each type of project or specialty. The method discussed above may be better suited to more complex projects with multiple specialties.

A second alternative is to consider developing an on-call list of consultants for specific types of projects. In this process, staff would identify a list of firms for each design specialty and then develop contracts with each of the firms that identify their hourly costs and include the City's standard contract language. When a project is ready to be designed, staff could select the appropriate consultant for the design specialty and request a scope of work and estimate of total cost. This process would significantly reduce the time required for consultant selection. This process is ideally suited to projects that require a single or limited number of design specialties, such as slurry seal or waterline replacement projects. If Council preferred to have more complex projects designed by on-call consultants, the list of qualified consultants would likely be much smaller as fewer firms have a broad range of design capabilities or the staff resources to adequately design larger and more complex projects successfully.

Lastly, a third alternative is to break projects up into smaller components or individual specialties. If used in conjunction with the on-call consultant selection process, it would allow more firms of various sizes to be involved in larger more complex projects. A disadvantage of this alternative is potentially increasing staff resources required for project management and administration and also increasing the need for staff-directed project design coordination.

Staff is seeking Council direction for developing one or more alternative methods of consultant selection which staff would plan to incorporate into the development of the 2017 street improvements. Staff can also return to the Council with more information on these alternatives, if desired.

### **ALTERNATIVES**

Staff has identified the following alternatives for consideration:

1. Provide direction regarding the selection of streets for the next bond issue in 2017 and alternative consultant selection processes; or
2. Provide additional direction to staff.

### **RECOMMENDATION**

The Council is requested to provide direction regarding selection of streets for the next bond issue in 2017 and alternative consultant selection processes.

### **FISCAL IMPACT**

Council has previously authorized the sale of a \$5 million bond in 2015 and an \$8 million bond in 2016. The scope of the next project will depend on Council's determination of the next bond issue amount.

### **PUBLIC NOTIFICATION**

The agenda was posted in accordance with the Brown Act.

### **ATTACHMENTS**

1. 2015 & 2016 Bond Projects



# City of Grover Beach

## Street Rehabilitation & Repair Program 2015 & 2016 Bond Projects

